The External Dimension of Migration Policies

Edition 2015-2016

Professor: Lorenzo Gabrielli

Office: 24.425

Language: English

Credits ECTS: 3 ECTS Credits

Term: 1st trimester

1. Presentation of the course.

This course proposes an in-depth analysis of the externalization of EU migration and border policies to third countries. It covers the broader themes of internationalization of Immigration policy, its Europeanisation (the development of the Schengen zone, the emerging communitarisation of the irregular migration issue, etc.), as well as the growing place of migratory issue in EU external relations. The course combines both theoretical insights and policy-relevant case studies.

The first part of the course will introduce the internationalisation of migration issue, through a **first session** dedicated to the study of the genesis of this dynamic in the European case (focusing on how the process of securitisation, Europeanisation and internationalisation of the migration issue are connected in Europe). The **second session** will concentrate on the external dimension as a patchwork of different actions at different political level (national, supranational and regional), as well as their own dynamic of implementation.

The second part will analyse how the "remote control" of migration is the way through which this process is put in place, focusing on the main tools and the negotiation processes with third countries. The **third session** will then analyse particularly the cooperation with third countries on readmission agreements, return and border control. The **fourth session** will focus specifically on the links between "migration and development" in order to highlight the growing ambiguous relation between external dimension and development aid towards third countries.

The third part of the course will study the case of the external dimension of European migration policies at the southern European border, focusing on this specific dimension of externalisation dynamic, as well as on its effects. The **fifth session** will then analyse the "re-bordering" process of the Mediterranean, as well as the displacement of the Euro-African border. The **sixth session** will concentrate on the understanding of the results and the side effects of the external dimension in the Mediterranean space, and beyond

This course will provide the students with an in-depth understanding of EU migration policy-making, relations between EU and its member States in the field of immigration policy, and its impact on EU neighbors and other third-countries.

2. Prerequisites for participating in the course.

In order to follow this course, students need to have prior knowledge of EU policy-making. In addition, knowledge of EU External Relations is welcomed. Notions on the theories of European integration, and EU as international actor would be a plus.

3. Skills to be acquired in the course.

General

- Ability to use theoretical concepts to analyse current policy developments
- Ability to look for, analyse, and interpret the information
- Ability to study and contextualise academic literature.
- Critical thinking

Specific

- Ability to identify the intergovernmental and supranational dynamics at play in the externalisation of EU migration policies
- Ability to look for sources, actors, and specific interests of EU and national policies
- Ability to identify the main instruments and principles of EU and national migration policies
- Ability to evaluate European migration policies in their context

4. Evaluation.

- Participation of the student in class and demonstration of readings: 20%
- Oral presentation (either article summary): 30% [conditions will be provided the first day)
- Final Paper: 50% [guidelines will be provided the first day]

If the student fails in the final paper, the note of the oral presentation and the class participation will be saved.

5. Methodology

- Each course will introduce to the students the main concepts, theories and policy issues. Students will interactively participate in the course through critical summary of selected readings, as well as interactive debate in class.
- The course relies on academic readings by the students, the lecture elements, presentations by the students and interactive discussions.
- The final paper is a research paper to be written individually. Instructions will be given in due time.

6. Structure of the course and main sources of information.

Part 1- The internationalisation of the migration issue

Session 1 – The genesis: securitisation, Europeanisation and internationalisation of migration issue

Session 2 - The external dimension as a patchwork

Part 2 – The remote control of migration. Tools and negotiation process

Session 3 – Cooperation with third countries on readmission, return and border control.

Session 4 – Migration and development: an ambiguous relation

Part 3- The case of external dimension at the southern European border and elsewhere

Session 5 – Re-bordering the Mediterranean and displacing the Euro-African border

Session 6 – Results and "side effects" of the external dimension

Bibliography for each session

<u>Session 1 – The genesis: securitisation, Europeanisation and internationalisation of migration issue</u>

BIGO, Didier (2000) "When Two Become One. Internal and External Securitisations in Europe", in KELSTRUP, Morten, and WILLIAMS, Michael C., (dirs.), *International Relations Theory and the Politics of European Integration. Power, Security and Community*, London-New York, Routledge, pp. 171-203.

ZAPATA, Ricard (ed.) (2010), Shaping the normative contours of the European Union: a Migration-Border framework, CIDOB, Barcelona.

Available at:

http://www.cidob.org/en/publications/monographs/monographs/shaping_the_normative_contours_of_the_european_union_a_migration_border_framework

ZOLBERG, Aristide (2003) "The Archeology of 'Remote Control'", in FAHRMEIR, Andreas, FARON, Olivier, and WEIL, Patrick (dirs.), *Migration Control in the North Atlantic World. The Evolution of State Practices in Europe and the United States from the French Revoltion to the Inter-War Period*, New York, Berghahn Books, pp. 195–222.

Presentations of the readings.

HUYSMANS, Jef (2000), "The European Union and the Securitization of Migration", Journal of Common Market Studies, vol. 38, n° 5, pp. 751-777.

LAVENEX, Sandra (2006) "Shifting Up and Out: The Foreign Policy of European Immigration Control", West European Politics, vol. 29, n° 2, pp. 329-350.

GEDDES, Andrew (2009), 'Migration as Foreign Policy? The External Dimension of EU Action on Migration and Asylum', SIEPS Report n°2, available at: http://www.sieps.eu

Session 2 - The external dimension as a patchwork

GUIRAUDON, Virginie (2000), "European Integration and Migration Policy: Vertical Policy-Making as Venue Shopping", Journal of Common Market Studies, Vol.38, No 2, pp. 251-71.

RIJPMA, Jorrit J. (2010), "Frontex: successful blame shifting of the Member States?", Elcano Royal Institute Analyses Paper n° 69, available at : http://www.isn.ethz.ch/Digital-Library/Articles/Detail/?ots591=0c54e3b3-1e9c-be1e-2c24-a6a8c7060233&lng=en&id=117232

JEANDESBOZ, Julián (2011), "Beyond the Tartar steppe: EUROSUR and the ethics of european border control practices", in BURGESS, Meter J. and GUTWIRTH, S. (eds), Europe ander treta? Security, migration aand integration. Brussels: VUB Press.

WOLFF, Sarah, and WICHMANN, Nicole *et al.* (2009). "The External Dimension of Justice and Home Affairs: A Different Security Agenda for the EU?" *Journal of European Integration* 31(1), pp. 9-23

Presentation of the readings

RITAINE, Evelyne (2012) "La fabrique politique d'une frontière européenne en Méditerranée. Le « jeu du mistigri » entre les Etats et l'Union", Les Études du CERI- Science Po Paris, Etude n° 186, juillet.

On line at : http://www.sciencespo.fr/ceri/sites/sciencespo.fr.ceri/files/Etude%20186.pdf

GUIRAUDON, Virginie (2001), "De-nationalizing control. Analyzing state responses to constraints on migration control", in GUIRAUDON, Virginie, and JOPPKE, Christian, (Eds.), *Controlling a New Migration World*, London, Routledge, pp. 31-64

LAVENEX, Sandra, and UÇARER, Emek (2004), "The External Dimension of Europeanisation. The Case of Immigration Policies", Cooperation and Conflict, Vol. 39, n° 4, pp. 417-443.

Session 3 – Cooperation with third countries on readmission, return and border control.

CASAS, Maribel, COBARRUBIAS, Sebastian, and PICKLES, John (2014), "'Good neighbours make good fences': Seahorse operations, border externalization and extra-territoriality", European Urban and Regional Studies (forthcoming), online at: http://eur.sagepub.com/content/early/2014/08/12/0969776414541136.abstract

CASSARINO, Jean-Pierre (2009), "The Co-operation on readmission and enforced return in the African-European context", in OECD/SWAC,, *Regional challenges of West African migration: African and European perspectives*, Paris, OECD, pp. 50–72.

Available here: http://www.oecd-ilibrary.org/social-issues-migration-health/regional-challenges-of-west-african-migration/the-co-operation-on-readmission-and-enforced-return-in-the-african-european-context_9789264056015-4-en

ROIG, A. and HUDDLESTON, T. (2007), "EC Readmission Agreements: A Re-evaluation of the Political Impasse", *European Journal of Migration and Law*, 9, pp. 363–387.

TRAUNER, Florian, and KRUSE, Imke (2008), "EC Visa Facilitation and Readmission Agreements: A New Standard EU Foreign Policy Tool?", European Journal of Migration and Law, Vol. 10, n° 4, pp. 411-438.

WEINAR, Agnieszka (2011) "EU Cooperation Challenges in External Migration Policy", EU-US Immigration Systems 2011/02, RSCAS, Florence, European University Institute. CASSARINO, Jean-Pierre (2007), "Informalising Readmission Agreements in the EU Neighbourhood", The International Spectator, vol. 42, n° 2, pp. 179-196.

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LAVENEX, Sandra, and UÇARER, Emek (2004), "The External Dimension of Europeanisation. The Case of Immigration Policies", Cooperation and Conflict, Vol. 39, n° 4, pp. 417-443.

COLLYER, Michael, and DE HAAS, Hein (2008) "Developing dynamic categorizations of transit migration", communication at the "First Conference on Irregular Migration", Tripoli, 18-19 June.

<u>Session 4 – Migration and development: an ambiguous relation</u>

GABRIELLI, Lorenzo (2012) "El codesarrollo y la externalización european del control migratorio hacia África: los riesgos de una relación ambigua", in ABOUSSI, Mourad (ed.), *El codesarrollo a debate*, Comares Editorial, Granada, pp. 47-58.

GABRIELLI, Lorenzo (2012), « Migration, integration and Development: state of affairs 2011 », EUNOMAD - European Network on Migration and Development, june 2012, pp. 53-73 Available here: https://www.academia.edu/7098534/European_Report_2011__Migration_development_integration

LAVENEX, Sandra and KUNZ, Rahel (2008), "The Migration-Development Nexus in EU External Relations", Journal of European Integration, Vol. 30, n° 3, pp. 439- 457

Presentation of the readings

NYBERG SØRENSEN, Ninna (2012), "Revisiting the migration-development nexus: From social networks and remittances to markets for migration control", International Migration, Vol. 50, n° 3, special issue: "Migration and Development Buzz? Rethinking the Migration Development Nexus and Policies", pp. 61-76.

DE HAAS, H. and VEZZOLI, S. (2010), "Migration and development. Lessons from the Mexico-US and Morocco-EU experiences", University of Oxford: International Migration Institute, Working paper N° 22.

5 – Rebordering the Mediterranean and displacing the Euro-African border

CARRERA, Sergio (2011) "The EU's Dialogue on Migration, Mobility and Security with the Southern Mediterranean. Filling the Gaps in the Global Approach to Migration", CEPS Paper in Liberty and Security in Europe, June, 34 pp.

CARRERA, Sergio, DEN HERTOG, Leonhard, and PARKIN, Joanna (2013), 'The "Arab Spring" and EU's Immigration Policy: A Critical Sociology on the Global Approach to Migration and Mobility', Middle East Institute WP, January, http://www.mei.edu/content/arab-spring-and-eus-immigration-policy-critical-sociology-global-approach-migration-and

GABRIELLI, Lorenzo (2007) "Les enjeux de la question migratoire dans les relations de l'Union Européenne avec l'Afrique", *Politique européenne*, n° 22, pp. 149-173.

LUTTERBECK, Derek (2006), "Policing Migration in the Mediterranean", Mediterranean Politics, Vol. 11, n° 1, mars, pp. 59-82.

MIGREUROP, (2011), Aux bords de l'Europe. L'externalisation des contrôles migratoirs, Rapport 2010-2011, Migreurop Report october 2011, 59 pp.

WIHTOL DE WENDEN, Catherine (2011) "Révolutions arabes et migrations, Schengen face aux accords bilatéraux de contrôle des frontières", EuroMesco Brief n° 4, 20 juillet.

ZAPATA-BARRERO, Ricard, and FERRER-GALLARDO, Xavier (eds), (2012), Fronteras en movimiento. Migraciones hacia la Unión Europea en el contexto Mediterraneo, Barcelona, Edicions Bellaterra.

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ANDERSSON, Ruben (2014), "Hunter and Prey: Patrolling Clandestine Migration in the Euro-African Borderlands", Anthropological Quarterly, Vol. 87, n° 1, pp. 119-150.

CASAS, Maribel, COBARRUBIAS, Sebastian, and PICKLES, John (2011), "Stretching borders beyond sovereign territories? Mapping EU and Spain's border externalization policies", Geopolítica(s): Revista de estudios sobre espacio y poder, Vol. 2, n°1, pp. 71-90. Available online at: http://revistas.ucm.es/index.php/GEOP/article/viewFile/36786/37893

IÇDUYGU, Ahmet (2011), "The irregular migration corridor between the EU and Turkey. It is possible to block it with a readmission agreement", Research report EU-US Immigration systems 2011/4, RSCAS-MPC.

6 - Results and "side effects" of the external dimension

CARLING, Jørgen and HERNÁNDEZ-CARRETERO María (2011), "Protecting Europe and Protecting Migrants? Strategies for Managing Unautorised Migration from Africa", British Journal of Politics and Internacional Relations, vol. 13, pp. 42-58.

HAYES, Ben, and VERMEULEN, Mathias (2012) "Borderline. EU Border Surveillance Initiatives. An Assessment of the Costs and Its Impact on fundamental Rights", WP May, Heinrich-Böll-Stiftung Berlin. 79 pp.

FERRER-GALLARDO Xavier, and VAN HOUTUM, Henk (2014), "The Deadly EU Border Control", ACME: An Internationa E-Journal for Critical Geographies, vol. 13 (2), pp. 295-304; online at: http://www.academia.edu/6957275/Ferrer-Gallardo_X_Van_Houtum_H._2014_Deadly_EU_Border_Control._ACME_An_International_E-Journal_for_Critical_Geographies._2014_13_2_295-304

GABRIELLI, Lorenzo (2014), "Securitization of migration and human rights: frictions at the Southern EU borders and beyond", Urban People, Vol. 14, n° 2, pp. 307-318.

GABRIELLI, Lorenzo (2011) "Interactions analysis between control externalization and migration dynamics in African transit spaces: an indicator of the results and side-effects of European immigration policies", in STREIFF-FÉNART, Jocelyne and SEGATTI, Aurélia, (eds.), 2011, *The challenge of the threshold. Border closures and migration movements in Africa*, Lanham MD, Lexington Books, pp. 3-16.

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LAST, Tamara and SPIJKERBOER, Thomas (2014), "Tracking Deaths in the Mediterranean", in TARA, Brian and LACZKO, Frank (eds.), *Fatal Journeys. Tracking Lives Lost during Migration*, Geneva: IOM, pp. 85-108.

TARA, Brian and LACZKO, Frank (2014), "Migrant Deaths: An International Overview", in TARA, Brian and LACZKO, Frank (eds.), *Fatal Journeys. Tracking Lives Lost during Migration*, Geneva: IOM, pp. 15-44.

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GAMMELTOFT-HANSEN, T. (2011), "Out-sourcing asylum: The advent of protection lite", in BIALASIEWICZ, L. (ed.), *Europe in the World: EU Geopolitics and the Making of European Space*, Aldershot: Ashgate, pp. 129-140.

ISACSON, Adam, MEYER Maureen and MORALES Gabriela (2014), "Mexico's Other

Border. Security, Migration, and the Humanitarian Crisis at the Line with Central America", Washington Office on Latin America – WOLA, August. http://www.wola.org/sites/default/files/Mexico%27s%20Other%20Border%20PDF.pdf

SPIJKERBOER, Thomas, 2007, "The Human Costs of Border Control", European Journal of Migration and Law, n° 9, pp. 127-139.